

ATTORNEY-GENERAL'S DEPARTMENT

Section 1: Agency overview and resources

1.1 STRATEGIC DIRECTION

The Attorney-General's Department is the central policy and coordinating element of the Attorney-General's portfolio.

By striving to achieve a just and secure society, the Department contributes to the Australian Government's commitment to a more secure, stronger and fairer Australia and an Australia capable of meeting new challenges. The Department achieves this through three outcomes:

- an equitable and accessible system of federal civil justice
- coordinated federal criminal justice, security and emergency management activity, for a safer Australia, and
- assisting regions to manage their own futures.

In 2009–10 the Department will focus on the following priority areas:

- *National security*
 - enhancing and better coordinating national security, emergency management and disaster resilience taking an 'all hazards' approach
 - improving national security legislation so that it has long-term support from the community and suitable accountabilities and safeguards
 - countering violent extremism, and
 - serious and organised crime and the proceeds of crime.
- *Access to justice*
 - developing and implementing a meaningful justice statement focusing on alternatives to litigation and promoting an effective legal assistance system including for Indigenous Australians.
- *Human rights*
 - outcomes arising from the National Human Rights Consultation, and
 - becoming party to international human rights instruments, particularly supporting government action on the *Optional Protocol to the Convention against Torture*.
- *Family law*
 - reducing the cost of family law and shifting the focus to early dispute resolution by encouraging counselling and mediated outcomes, and
 - working closely with the states and territories to address family violence.
- *Native title*
 - improving the operation of the native title system and the outcomes that can be achieved under it.

- *Harmonisation of laws*
 - reinvigorating the harmonisation of laws agenda, including pursuing a national legal profession and reforms on personal property securities as part of the government's ongoing micro-economic reform agenda.
- *Territories*
 - ensuring that the residents of Australia's non-self-governing and external territories have access to the same rights, protections and essential services enjoyed in other Australian communities and managing the Australian Government's interests in the self-governing territories.

In 2009–10, the Department will receive major new resources in the following areas:

- *Indigenous justice* – \$80.2m over four years under the Northern Territory Emergency Response to continue the operation of night patrols, increase the capacity of the Northern Territory Aboriginal Interpreter Service and Aboriginal legal aid services and to continue the Welfare Rights Outreach project.
- *Disaster resilience and emergency management* – an additional \$79.3m over four years to provide for disaster resilience measures to help the Australian community prepare for and mitigate the risks of man-made and natural disasters, and an additional \$12.8m over four years from 2009–10 together with additional funding of \$4.0m in 2008–09 to help address the increased bushfire risk facing Australian communities as a result of climate change by supporting the National Aerial Firefighting Arrangements.
- *Crisis coordination* – \$26.9m over four years to implement improved crisis management arrangements in line with the 2008 Homeland and Border Security Review, including enhanced coordination and information facilities to support decision making in the event of a national emergency.
- *International cooperation against crime* – \$4.5m over four years to assist in efforts to strengthen the rule of law in Africa through technical assistance to help countries comply with international obligations on key issues like international crime cooperation, terrorism, human and drug trafficking and money laundering, and \$2.3m over two years to facilitate cooperation with countries in South and South-East Asia to develop and improve laws aimed at combating people smuggling and to extradite suspects and obtain evidence for people smuggling prosecutions.

Resources will also be allocated to the Department to continue vital work in relation to e-security, personal property securities, critical infrastructure protection and the National Security Information Campaign and to upgrade wireless priority mobile telephone services for key decision makers and emergency responders.

The Department cannot achieve its objectives in isolation. The Department will continue to work closely and cooperatively with other government agencies (Commonwealth, state and territory), advisory bodies, businesses, professional associations and community organisations in achieving its objectives.

The Department is conscious of the potential impact of the current global economic situation in areas of relevance to the Department's work. The Department and portfolio will work to anticipate and address those impacts.

1.2 AGENCY RESOURCE STATEMENT

Table 1.1 shows the total resources from all origins. The table summarises how resources will be applied by outcome and by administered and departmental classification.

Table 1.1: Agency resource statement—Budget estimates for 2009–10 as at Budget, May 2009

	Estimate of prior year amounts available in 2009–10 (\$'000)	+ Proposed at Budget 2009–10 (\$'000)	= Total estimate 2009–10 (\$'000)	Actual available appropriation 2008–09 (\$'000)
ORDINARY ANNUAL SERVICES				
Departmental				
Prior year departmental appropriation	126,131 ⁴	–	126,131	–
Departmental appropriation	–	236,556 ¹	236,556	232,213
S 31 relevant agency receipts	–	25,427 ³	25,427	21,199
Total	126,131	261,983	388,114⁸	253,412
Administered expenses				
Outcome 1	–	390,439 ¹	390,439	373,414
Outcome 2	–	105,708 ¹	105,708	71,092
Outcome 3	–	117,579 ¹	117,579	117,697
Payments to CAC Act bodies	–	10,979 ¹	10,979	10,856
Total	–	624,705	624,705	573,059
Total ordinary annual services	A 126,131	886,688	1,012,819	826,471
OTHER SERVICES				
Administered expenses				
Specific payments to states, ACT, NT and local government ⁷				
Outcome 1	–	–	–	118,726
Outcome 3	–	–	–	112,661
Total	–	–	–	231,387

Table 1.1: Agency resource statement—Budget estimates for 2009–10 as at Budget, May 2009 (continued)

	Estimate of prior year amounts available in 2009–10 (\$'000)	+ Proposed at Budget 2009–10 (\$'000)	=	Total estimate 2009–10 (\$'000)	Actual available appropriation 2008–09 (\$'000)
Departmental non-operating					
Prior year departmental appropriation	10,328	–		10,328	–
Equity injections	–	8,374 ²		8,374	18,283
Previous years' outputs	–	2,228 ²		2,228	–
Total	10,328	10,602		20,930	18,283
Administered non-operating					
Prior year administered assets and liabilities	143,124	–		143,124	–
Administered assets and liabilities	–	24,990		24,990	21,000
Total	143,124	24,990		168,114	21,000
Total other services	B 153,452	35,592		189,044	270,670
Total available annual appropriations	279,583	922,280		1,201,863	1,097,141
SPECIAL APPROPRIATIONS					
Special appropriations limited by criteria/entitlement					
<i>Judges' Pensions Act 1968 s 14(b)</i>	–	29,200		29,200	27,900
<i>High Court Justices (Long Leave Payments) Act 1979</i>	–	3,164		3,164	3,992
<i>Law Officers Act 1964 s 16(13)—former Solicitors-General</i>	–	450		450	450
<i>National Handgun Buyback Act 2003 s 9</i>	–	2,700		2,700	2,500
<i>Parliamentary Entitlements Act 1990</i>	–	300		300	300
Total special appropriations⁶	C –	35,814		35,814	35,142
Total appropriations excluding special accounts	279,583	958,094		1,237,677	1,132,283
SPECIAL ACCOUNTS					
Opening balance ⁵	–	6,869		6,869	6,849
Non-appropriation receipts to special accounts	–	4,590		4,590	4,570
Total special accounts	D –	11,459		11,459	11,419
Total resourcing (A+B+C+D)	279,583	969,553		1,249,136	
Less payments to CAC Act bodies through annual appropriations	–	(10,979)		(10,979)	(10,856)
Total net resourcing for agency	279,583	958,574		1,238,157	1,132,846

All figures are GST exclusive.

 CAC Act = *Commonwealth Authorities and Companies Act 1997*.

Table 1.1: Notes (continued)

1. Appropriation Bill (No. 1) 2009–10.
2. Appropriation Bill (No. 2) 2009–10.
3. Section 31 relevant agency receipts—estimate.
4. Estimated adjusted balance carried forward from previous year for annual appropriations.
5. Estimated opening balance for special accounts. For further information on special accounts see table 3.1.2.
6. Third-party drawdowns for special appropriations are not included in this table—see separate table below.
7. Under the new Federal Financial Relations Framework, specific purpose payments will now be made through combined monthly payments from the Commonwealth Treasury to and through State and Territory Treasuries.
8. The total available departmental appropriation will not equal the total of all programs in the outcome resource statements as they budget for estimated expenses and not total available resourcing.

Third-party payments from and on behalf of other agencies

	2009–10 (\$'000)	2008–09 (\$'000)
Payments made on behalf of other agencies (disclosed in the respective agency resource statement)	3,464	4,292
<i>Remuneration Tribunal Act 1973</i> —Justices of the High Court	3,164	3,992
<i>Parliamentary Entitlements Act 1990</i> s 11	300	300
Payments made to CAC Act bodies within the portfolio	10,979	10,856
Australian Institute of Criminology	7,254	7,166
Australian Law Reform Commission	3,387	3,360
Criminology Research Council	338	330

All figures are GST exclusive.

CAC Act = *Commonwealth Authorities and Companies Act 1997*.

The estimates of payments for these special appropriations are included in the Department's resourcing table in Budget Paper No. 4.

Section 2: Outcomes and planned performance

1.3 BUDGET MEASURES

Budget measures relating to the Department are detailed in Budget Paper No. 2 and are summarised below.

Table 1.2: Agency 2009–10 Budget measures

	Program	2008–09 (\$'000)	2009–10 (\$'000)	2010–11 (\$'000)	2011–12 (\$'000)	2012–13 (\$'000)
EXPENSE MEASURES						
Family Relationships Services Program—transfer of responsibilities to the Department of Families, Housing, Community Services and Indigenous Affairs⁵						
	1.1.1					
	Administered expenses	–	(1,055)	(1,072)	(1,094)	(1,115)
	Departmental expenses	–	(3,785)	(3,834)	(3,875)	(3,909)
	Total	–	(4,840)	(4,906)	(4,969)	(5,024)
Closing the Gap—funding for the Native Title system⁴						
	1.1.2					
	Administered expenses	–	(1,562)	(1,231)	(1,074)	(1,100)
	Departmental expenses	–	843	823	550	556
	Total	–	(719)	(408)	(524)	(544)
Closing the Gap—Northern Territory—law and order⁴						
	1.1.2					
	Administered expenses	–	25,750	25,988	26,227	–
	Departmental expenses	–	754	761	768	–
	Total	–	26,504	26,749	26,995	–
Respondent funding for Native Title claims—increased efficiencies						
	1.1.2					
	Administered expenses	–	(635)	(646)	(658)	(670)
	Departmental expenses	–	–	–	–	–
	Total	–	(635)	(646)	(658)	(670)
Personal Property Security Reform—additional resourcing						
	1.2.1					
	Administered expenses	–	–	–	–	–
	Departmental expenses	–	1,371	–	–	–
	Total	–	1,371	–	–	–
Royal Commission into the February 2009 Victorian Bushfires						
	1.2.1					
	Administered expenses	–	–	–	–	–
	Departmental expenses	2,228	7,330	–	–	–
	Total	2,228	7,330	–	–	–

Table 1.2: Agency 2009–10 Budget measures (continued)

	Program	2008–09 (\$'000)	2009–10 (\$'000)	2010–11 (\$'000)	2011–12 (\$'000)	2012–13 (\$'000)
Critical Infrastructure Protection program—continuation¹	2.1.1					
Administered expenses		–	–	–	–	–
Departmental expenses		–	–	–	–	–
Total		–	–	–	–	–
Disaster Resilience—National Emergency Warning System	2.1.1					
Administered expenses		2,080	17,915	1,559	1,594	1,629
Departmental expenses		489	597	142	144	145
Total		2,569	18,512	1,701	1,738	1,774
E-Security Review	2.1.1					
Administered expenses		–	–	–	–	–
Departmental expenses		–	1,000	1,011	1,024	953
Total		–	1,000	1,011	1,024	953
Enhanced crisis coordination facilities	2.1.2					
Administered expenses		–	2,100	540	460	470
Departmental expenses		–	3,710	1,660	1,380	1,400
Total		–	5,810	2,200	1,840	1,870
National security public information campaign—continuation	2.1.2					
Administered expenses		(3,000)	1,000	1,000	–	–
Departmental expenses		–	–	–	–	–
Total		(3,000)	1,000	1,000	–	–
Continuity of Government—continuation of funding¹	2.1.2					
Administered expenses		–	–	–	–	–
Departmental expenses		–	–	–	–	–
Total		–	–	–	–	–
Disaster Resilience Australia Package	2.1.3					
Administered expenses		–	18,600	19,028	19,446	19,874
Departmental expenses		–	585	591	597	605
Total		–	19,185	19,619	20,043	20,479
Disaster Resilience—continuation and expansion of support for aerial firefighting	2.1.3					
Administered expenses		4,000	3,500	3,300	3,100	2,900
Departmental expenses		–	–	–	–	–
Total		4,000	3,500	3,300	3,100	2,900
Wireless Priority Service System⁶	2.1.4					
Administered expenses		–	–	–	–	–
Departmental expenses		–	–	–	–	–
Total		–	–	–	–	–

Table 1.2: Agency 2009–10 Budget measures (continued)

	Program	2008–09 (\$'000)	2009–10 (\$'000)	2010–11 (\$'000)	2011–12 (\$'000)	2012–13 (\$'000)
Cole Inquiry Taskforce— continuation of funding	2.2.2					
Administered expenses		–	–	–	–	–
Departmental expenses		–	776	–	–	–
Total		–	776	–	–	–
Commonwealth Law Ministers Meeting 2011—funding	2.2.2					
Administered expenses		–	–	–	–	–
Departmental expenses		–	514	1,129	949	–
Total		–	514	1,129	949	–
Africa—law and justice frameworks—Australian assistance²	2.2.2					
Administered expenses		–	–	–	–	–
Departmental expenses		–	1,013	1,235	1,035	1,264
Total		–	1,013	1,235	1,035	1,264
Strategic compliance— continuing to address the abuse of tax havens³	2.2.2					
Administered expenses		–	–	–	–	–
Departmental expenses		–	380	384	388	393
Total		–	380	384	388	393
Counter-terrorism—regional legal assistance	2.2.2					
Administered expenses		–	–	–	–	–
Departmental expenses		–	–	(1,734)	(1,757)	(1,778)
Total		–	–	(1,734)	(1,757)	(1,778)
Border protection—combating people smuggling— strengthening regional people smuggling laws and prosecutions	2.2.2					
Administered expenses		–	–	–	–	–
Departmental expenses		–	1,125	1,129	–	–
Total		–	1,125	1,129	–	–
Indian Ocean Territories Grants—streamlined grants program	3.1.1					
Administered expenses		–	(400)	(400)	(400)	(400)
Departmental expenses		–	–	–	–	–
Total		–	(400)	(400)	(400)	(400)
National Security Legislation Monitor—establishment⁷						
Administered expenses		–	–	–	(341)	(344)
Departmental expenses		–	(336)	(339)	–	–
Total		–	(336)	(339)	(341)	(344)

Table 1.2: Agency 2009–10 Budget measures (continued)

	Program	2008–09 (\$'000)	2009–10 (\$'000)	2010–11 (\$'000)	2011–12 (\$'000)	2012–13 (\$'000)
Total expense measures						
	Administered	3,080	65,213	48,066	47,260	21,244
	Departmental	2,717	15,877	2,958	1,203	(371)
	Total	5,797	81,090	51,024	48,463	20,873
CAPITAL MEASURES						
Enhanced crisis coordination facilities						
	2.1.2					
	Administered expenses	–	8,490	–	–	–
	Departmental expenses	–	6,666	–	–	–
	Total	–	15,156	–	–	–
E-Security Review						
	2.1.2					
	Administered expenses	–	–	–	–	–
	Departmental expenses	–	500	–	–	–
	Total	–	500	–	–	–
Wireless Priority Service System⁶						
	2.1.4					
	Administered expenses	–	–	–	–	–
	Departmental expenses	–	–	–	–	–
	Total	–	–	–	–	–
Total capital measures						
	Administered	–	8,490	–	–	–
	Departmental	–	7,166	–	–	–
	Total	–	15,656	–	–	–

Prepared on a Government Finance Statistics (fiscal) basis.

1. Continuation of a lapsing measure.
2. The lead agency for this measure the Department of Foreign Affairs and Trade (DFAT). The full measure description and package details appear in Budget Paper No. 2 under the Foreign Affairs and Trade portfolio.
3. The lead agency for this measure is the Treasury. The full measure description and package details appear in Budget Paper No. 2 under the Treasury portfolio.
4. The lead agency for this measure is the Department of Families, Housing, Community Services and Indigenous Affairs (FaHCSIA). The full measure description and package details appear in Budget Paper No. 2 under the FaHCSIA portfolio
5. Family Relationship Services Program—transfer of responsibilities from the Attorney-General's Department to FaHCSIA.
6. The government will provide \$6.8m over two years for this measure. The cost of the measure will be met from within existing resources of the Attorney-General's portfolio.
7. Represents a transfer of funding to the Department of the Prime Minister and Cabinet to establish the monitor.

1.4 TRANSITION FROM OUTCOMES AND OUTPUTS TO OUTCOMES AND PROGRAMS

From the 2009–10 Budget, all General Government Sector (GGS) entities will be reporting on a program basis. Figure 2 outlines the transition from the 2008–09 Budget year (as at Additional Estimates), which was presented in administered items, outputs and output groups, to the program reporting framework used for the 2009–10 Budget.

Figure 2: Transition table

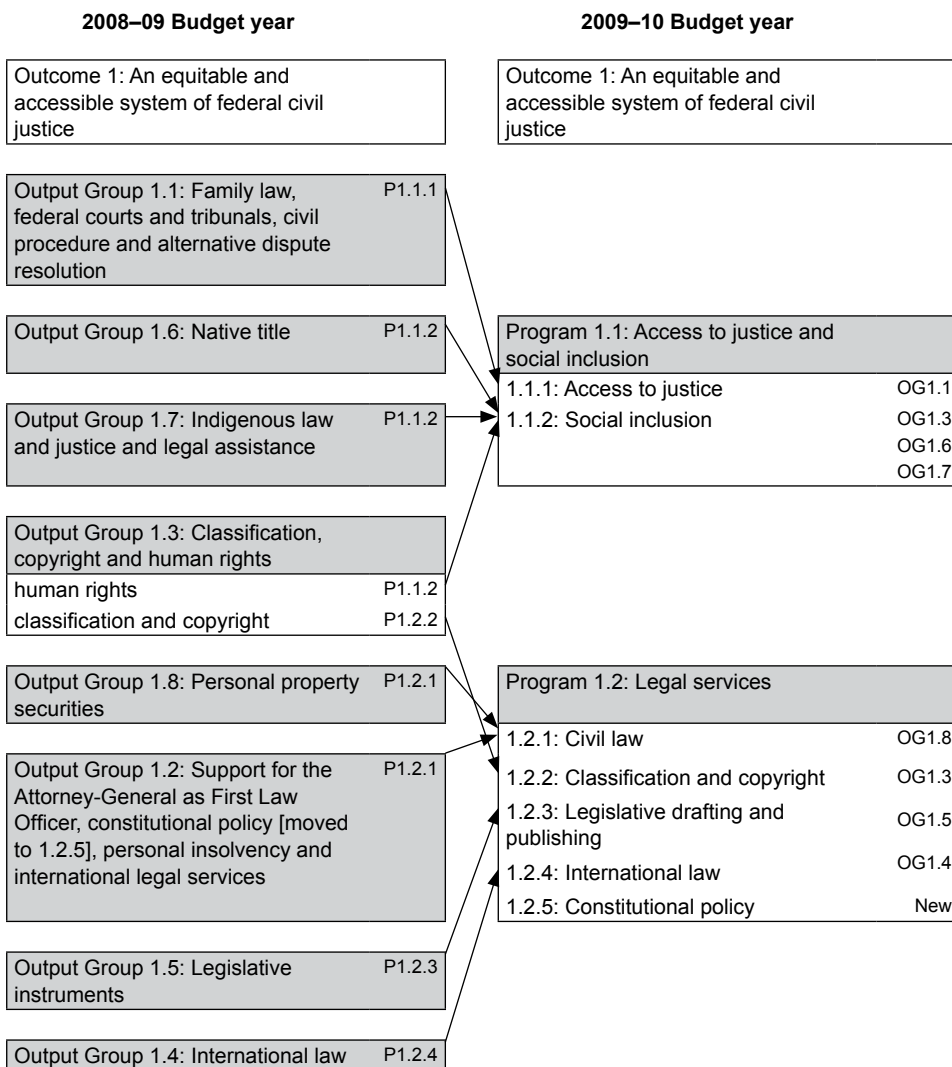
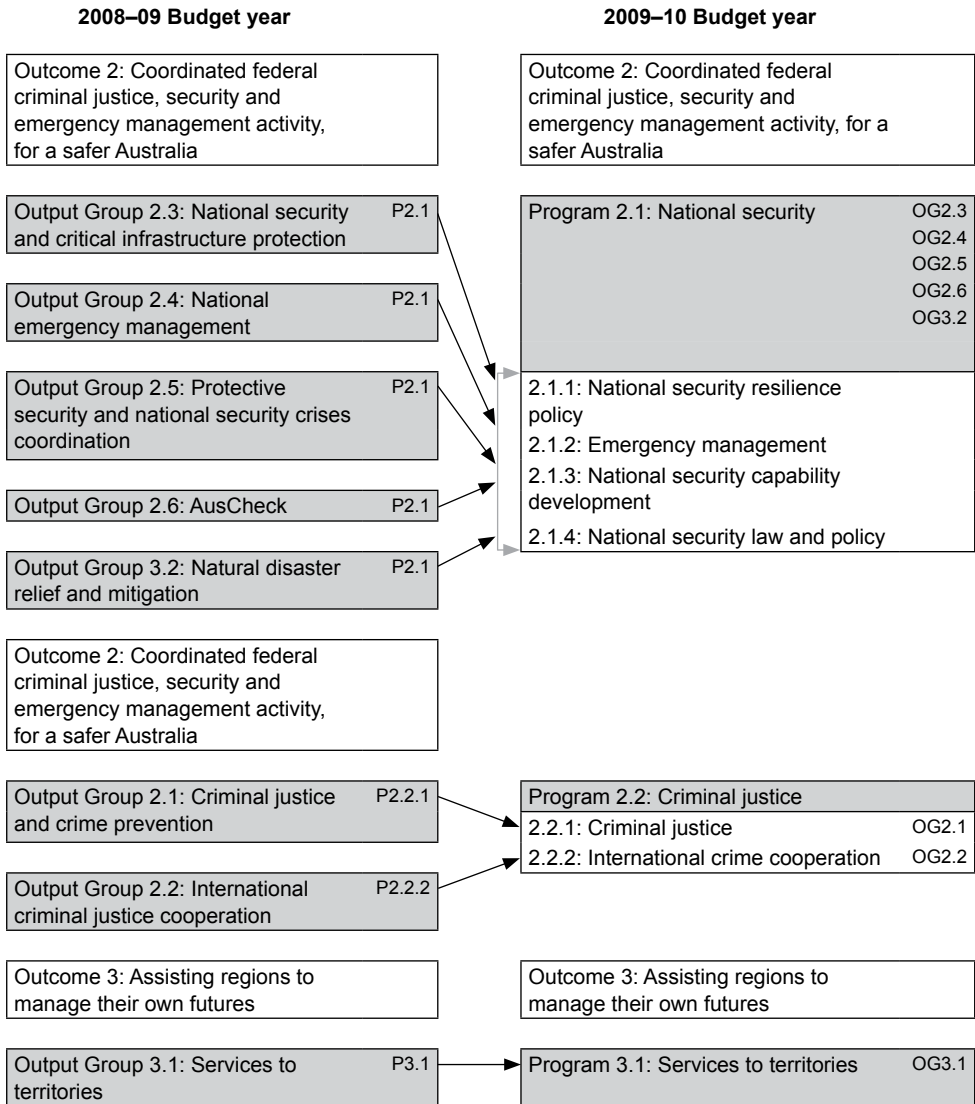


Figure 2: Transition table (continued)



Note: P = Program, OG = Output Group.

1.5 PROGRAMS FOR WHICH TREASURY IS APPROPRIATED UNDER THE NEW FEDERAL FINANCIAL RELATIONS FRAMEWORK

The Council of Australian Governments has agreed to a new framework for Federal Financial Relations that is being implemented in a staged manner from 1 January 2009. Under these arrangements specific purpose payments will now be made through combined monthly payments from the Commonwealth Treasury to and through State and Territory Treasuries.

Details of payments which were previously the responsibility of the Attorney-General's Department and are now being made by the Treasury are summarised below, along with resources that continue to be held by the Department. Further information on the Federal Financial Relations arrangements can be found in the Portfolio Budget Statements of the Treasury and in Budget Paper No. 3, Australia's Federal Relations 2009-10.

Table 1.3: Programs for which Treasury is appropriated under the new Federal Financial Relations (FFR) Framework and remaining agency resourcing

	2008-09 (\$'000)	2009-10 (\$'000)	2010-11 (\$'000)	2011-12 (\$'000)	2012-13 (\$'000)
Amounts appropriated to Treasury under the new FFR Act for payments to/through states					
1.1 Payments to the States for Legal Aid	57,969	165,604	170,676	173,924	170,823
1.2 Film and literature classifications	576	5,260	–	–	–
2.1 Disaster Resilience Program*	9,322	21,000	5,000	5,000	5,000
2.1 Natural Disaster Relief and Recovery Arrangements	328,445	80,040	80,040	80,040	89,540
2.2 Schools security	975	2,000	–	–	–
3.1 Restoration of Albert Hall, Canberra	–	500	–	–	–
Sub-total Treasury resourcing	397,286	274,404	255,716	258,964	265,363
Agency resourcing (from Table 1.1)	231,387	–	–	–	–
Totals	628,673	274,404	255,716	258,964	265,363

* Previous bushfire mitigation and natural disaster mitigation programs.

2.1 OUTCOMES AND PERFORMANCE INFORMATION

Government outcomes are the intended results, impacts or consequences of actions by the government on the Australian community. Agencies deliver programs, which are the government actions taken to deliver the stated outcomes. Agencies are required to identify the programs that contribute to government outcomes over the Budget and forward years.

Each outcome is described below together with its related programs, specifying the performance indicators and targets used to assess and monitor the performance of the Attorney-General's Department in achieving government outcomes.

Outcome 1: An equitable and accessible system of federal civil justice

Outcome 1 strategy

The Department supports the Australian Government's commitment to a fairer and stronger Australia and the Attorney-General's priorities of access to justice, native title reform, family law reform, human rights, the harmonisation of laws and legal assistance through two programs that contribute to the provision of an equitable and accessible system of federal civil justice.

Through *Program 1.1: Access to justice and social inclusion*, the Department will contribute to Outcome 1 in 2009–10 and forward years by:

- developing and implementing a framework to improve access to justice
- progressing changes to legislation and policy to support the government's commitment to a fairer Australia, particularly in the areas of family law, human rights, native title and federal courts
- responding to the outcomes arising from the National Human Rights Consultations
- entering into a national partnership with the states and territories for legal assistance services to help Australians, including Indigenous Australians, resolve legal problems and disputes before they escalate and lead to entrenched disadvantage, and
- working closely across governments and with stakeholders to improve family and community safety for Indigenous Australians and to reduce conviction and incarceration rates and to enhance the operation of and public confidence in the federal courts and tribunals.

Through *Program 1.2: Legal services*, the Department will contribute to Outcome 1 in 2009–10 and forward years by:

- supporting the government's commitment to a stronger Australia through a seamless national economy, particularly by acting on the Council of Australian Governments' priorities to progress national legal profession reforms and enact and implement personal property securities reforms
- ensuring the National Classification Scheme allows Australians to make informed decisions about films, publications and computer games
- promoting the rights of copyright owners to encourage innovation and investment while providing the community with appropriate access
- participating in and implementing global initiatives that support beneficial outcomes for the Australian community
- promoting Australian legal services internationally
- reducing the complexity of Commonwealth legislation
- providing specialist support to the Attorney-General in his role as First Law Officer, and
- strengthening links with portfolio agencies engaged in delivering legal services to identify efficiencies and improve service delivery and sustainability.

The Department is conscious of a number of factors that could impact on its ability to achieve Outcome 1 over the Budget and forward years. For example, rapid economic and social changes can impact on the effectiveness of particular strategies or necessitate a shift in priorities. The Department will ensure the frameworks it develops are sufficiently flexible to allow effective responses to such changes. The Department will work closely with others to identify changing circumstances and appropriate responses to ensure it continues to achieve its stated outcome of an equitable and accessible system of federal civil justice.

Outcome 1 budgeted expenses and resources

Table 2.1 provides an overview of the total expenses for Outcome 1, by program.

Table 2.1: Budgeted expenses and resources for Outcome 1

	2008–09 Estimated actual expenses (\$'000)	2009–10 Estimated expenses (\$'000)
Outcome 1: An equitable and accessible system of federal civil justice		
Program 1.1 Access to justice and social inclusion		
Component 1.1.1 Access to justice		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	221,815	229,340
Special appropriations	31,892	32,364
Special accounts	554	551
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	24,009	20,366
Revenues from independent sources (section 31)	368	136
Resources received free of charge	41	41
Subtotal for Component 1.1.1	278,679	282,798
Component 1.1.2 Social inclusion		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	148,256	158,560
Other services (Appropriation Bill No. 2)	118,452	–
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	26,935	27,221
Revenues from independent sources (section 31)	249	–
Resources received free of charge	40	40
Subtotal for Component 1.1.2	293,932	185,821
Total for Program 1.1	572,611	468,619
Program 1.2 Legal services		
Component 1.2.1 Civil law		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1) ¹	2,214	1,000
Special appropriations	750	750
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	23,892	19,354
Revenues from independent sources (section 31)	142	7,190
Resources received free of charge	12	12
Subtotal for Component 1.2.1	27,010	28,306

	2008–09 Estimated actual expenses (\$'000)	2009–10 Estimated expenses (\$'000)
Outcome 1: An equitable and accessible system of federal civil justice		
Component 1.2.2 Classification and copyright		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	–	–
Other services (Appropriation Bill No. 2)	274	–
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	15,056	16,175
Revenues from independent sources (section 31)	1,412	1,394
Resources received free of charge	24	24
Subtotal for Component 1.2.2	16,766	17,593
Component 1.2.3 Legislative drafting and publishing		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	1,129	1,538
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	7,624	7,623
Revenues from independent sources (section 31)	2,399	3,393
Resources received free of charge	18	18
Subtotal for Component 1.2.3	11,170	12,572
Component 1.2.4 International law		
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	5,983	5,759
Revenues from independent sources (section 31)	246	185
Resources received free of charge	11	11
Subtotal for Component 1.2.4	6,240	5,955
Component 1.2.5 Constitutional policy		
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	660	661
Revenues from independent sources (section 31)	6	–
Resources received free of charge	1	1
Subtotal for Component 1.2.5	667	662
Subtotal for Program 1.2	61,853	65,088
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	373,414	390,438
Other services (Appropriation Bill No. 2) ²	118,726	–
Special appropriations	32,642	33,114
Special accounts	554	551
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	104,159	97,159
Revenues from independent sources (section 31)	4,822	12,298
Resources received free of charge	147	147
Total expenses for Outcome 1	634,464	533,707
	2008–09	2009–10
Average staffing level (number)	642	591

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the Budget year as government priorities change. Allocation of departmental expenses to programs is notional and based on attribution models maintained by the Department. Special accounts estimates are allocated notionally across programs.

Table 2.1: Notes (continued)

1. The 2008–09 departmental Appropriation Bill No. 1 estimate for Component 1.2.1 Civil law includes \$2.228m for the Commonwealth's involvement in the Royal Commission into the 2009 Victorian bushfires that will be appropriated in 2009–10 Appropriation Bill No. 2 as previous years' outputs.
2. Reduction in forward estimates is the result of the transfer of special purpose payments to the Commonwealth Treasury.

Contributions to Outcome 1

Program 1.1 Access to justice and social inclusion

Program objective

The Department develops and maintains legal frameworks that support the national economy and enable Australians, including members of vulnerable and disadvantaged groups, to effectively resolve legal issues that impact on their lives. The Department administers legislation and programs that:

- improve access for all Australians to dispute resolution mechanisms that are fair, simple and cost-effective, including through alternatives to formal legal processes
- improve outcomes for families through an effective marriage and family law system and coordinated ethical inter-country adoption programs that emphasise the best interests of the child and by working with states and territories to address family and domestic violence
- safeguard and promote the human rights of all Australians
- support the recognition of the native title rights and interests of Indigenous Australians and the efficient resolution of native title matters
- enable disadvantaged Australians, including Indigenous Australians, to participate effectively in society and the economy by helping them to resolve legal problems and disputes
- improve law and justice outcomes for Indigenous Australians to help recognise and close the gap on Indigenous disadvantage
- enhance the operation of and public confidence in the federal courts and tribunals, and
- improve the accessibility, efficiency and effectiveness of administrative law to promote higher-quality decision making and build public confidence in government administration.

Linked to: *Payments for the provision of legal aid – states and territories*. These payments are made by the Commonwealth Treasury under a national partnership arrangement.

Program 1.1 expenses					
<p>The reduction in total expenses from 2008–09 to 2009–10 is primarily due to the new framework for Federal Financial Relations under which specific purpose payments for legal aid will now be made through the Commonwealth Treasury.</p> <p>The reduction in total expenses from 2009–10 to 2010–11 and future years is primarily due to the completion of funding for the Sydney joint law courts refurbishment project.</p>					
(\$'000)	2008–09 Revised budget	2009–10 Budget	2010–11 Forward year 1	2011–12 Forward year 2	2012–13 Forward year 3
Access to justice and social inclusion					
Component 1.1.1 Access to justice					
Annual departmental expenses	24,009	20,366	20,435	20,537	20,742
Expenses not requiring appropriation in the Budget year	409	177	177	177	177
Annual administered expenses					
Family Relationship Services Program	162,684	173,018	174,086	177,456	180,645
Family Court of Western Australia	13,515	13,965	13,929	14,191	14,445
Payments for services under the <i>Family Law Act 1975</i> and the Child Support Scheme	3,867	6,342	6,464	6,236	6,351
Payments to Law Courts Limited for contributions to operating and capital expenses	39,984	34,245	9,540	2,143	2,182
Payments for membership of international bodies	550	550	550	550	550
Payments of grants to Australian organisations	1,215	1,220	1,239	1,271	1,295
Special appropriations					
<i>Judges' Pensions Act 1968 s 14(b)</i>	62,500	65,600	68,900	72,200	75,800
<i>High Court Justices (Long Leave Payments) Act 1979</i>	3,992	3,164	3,162	3,161	3,161
Special account expenses					
Services for Other Governments and Non-agency Bodies	280	281	282	283	283
Other Trust Moneys	274	270	274	278	282
Component 1.1.2 Social inclusion					
Annual departmental expenses	26,935	27,221	27,310	27,316	26,810
Expenses not requiring appropriation in the Budget year	289	40	40	40	40

Program 1.1 expenses (continued)

(\$'000)	2008–09 Revised budget	2009–10 Budget	2010–11 Forward year 1	2011–12 Forward year 2	2012–13 Forward year 3
Annual administered expenses					
Payments for the provision of legal aid for Indigenous Australians	55,889	52,541	53,606	54,626	55,607
Payments for the provision of law and justice advocacy services for Indigenous Australians	2,510	2,580	2,636	2,685	2,735
Payments for the provision of prevention, diversion, rehabilitation and restorative justice services for Indigenous Australians	29,393	13,092	13,282	13,527	13,763
Payments for the provision of family violence prevention legal services for Indigenous Australians	18,776	19,389	19,577	19,949	20,308
Payments for Indigenous interpreter services in the Northern Territory	1,843	1,219	1,238	1,292	1,315
Payments for the provision of legal aid—Legal Aid Commissions	7,793	6,875	4,306	4,378	4,456
Payments for the provision of community legal services	25,830	26,085	26,531	27,037	27,523
Financial assistance towards legal costs and related expenses ¹	4,669	11,833	10,502	10,696	10,880
National consultation into human rights and responsibilities ¹	1,899	200	–	–	–
Native Title System—anthropologists and related costs	–	–	364	558	570
Northern Territory Law and Order measures	–	25,750	25,988	26,227	–
Specific purpose payments					
Payments for the provision of legal aid—states and territories ²	118,452	–	–	–	–
Total program expenses	607,557	506,023	484,417	486,814	469,921

1. Carryover of administered funds from 2008–09 into 2009–10 details outlined in table 3.1.1.
2. Reduction in forward estimates is the result of transfer of specific purpose payments to the Commonwealth Treasury.

Program 1.1 deliverables

The Department will achieve its objective by delivering:

- advice to the Australian Government that assists it to make informed decisions on issues related to social inclusion and access to justice
- a coordinated strategic framework for delivery of improved access to justice
- policy, legislation and programs that ensure the family law system operates in the best interests of children, protects victims of family and domestic violence and improves outcomes for families, including through better integration and a greater emphasis on alternative dispute resolution
- information and assistance for individuals about child abduction and maintenance and the application of private international law
- arrangements to improve the integrity and harmonisation of Australia's inter-country adoption programs and to examine alternative models for delivery
- responses to the outcomes arising from the National Human Rights Consultation
- policy and legislation that ensures improved rates of resolution of native title matters
- agreements and contracts that ensure appropriate legal assistance and justice services are available and accessible to highly disadvantaged groups and those at increased risk of disadvantage
- an expert advisory body to advise government on Indigenous law and justice matters
- policy and legislation that ensures federal courts and tribunals better meet needs of litigants and make better use of public resources, including through effective procedures and alternative dispute resolution
- improved implementation of administrative law principles within government
- application of transparent appointment policy in appointments to federal courts, and
- building of an ongoing evidence base to track the impact of policies and programs over time and inform future decisions about federal civil justice.

Program 1.1 key performance indicators

The Department's progress in achieving the Program 1.1 objective will be measured according to the following indicators:

- extent to which Australians have been able to put forward their views on human rights
- increase in the rate of resolution of native title claims
- enhanced confidence in and satisfaction with, measured as a ratio of complaints : satisfaction : volume
 - the administration of the marriage celebrants program
 - the administration of child abduction cases
 - the administration of other private international law matters, and
 - the administration and operation of Indigenous legal services, community legal services and legal aid programs
- expert advisory body on Indigenous justice matters meets regularly and provides advice to government and other relevant forums
- extent to which appropriate legal assistance services are available and accessible to Australians who are highly disadvantaged or at increased risk of disadvantage, including people living in regional, rural and remote Australia, and
- Ministers are satisfied that the program objectives are appropriate, specific and measurable and that there are robust indicators to provide effective scrutiny of trends in progress towards objectives.

Program 1.2: Legal services**Program objective**

The Department contributes to a more secure, stronger and fairer Australia through a range of measures to enhance civil legislative frameworks and legal services within Australia and internationally. The program will achieve this objective by:

- contributing to the development of the national economy through efficient regulatory frameworks for personal property securities, personal insolvency and the legal profession
- protecting the rights of businesses and creators and enhancing community confidence through effective legal frameworks for copyright and classification
- contributing to the development and application of international law principles that advance Australia's interests in areas of priority for the government
- advancing Australian legal services and legal cooperation domestically and internationally
- providing drafting services to Commonwealth agencies and ensuring Commonwealth law is freely available and accessible to everyone, and
- providing expert advice to the Attorney-General and the Commonwealth on constitutional development, litigation and key public law issues.

Program 1.2 expenses					
Total expenses are expected to increase from 2010–11 due to the commencement of personal property securities reforms.					
(\$'000)	2008–09 Revised budget	2009–10 Budget	2010–11 Forward year 1	2011–12 Forward year 2	2012–13 Forward year 3
Legal services					
Component 1.2.1 Civil law					
Annual departmental expenses	23,892	19,354	10,315	10,335	10,436
Expenses not requiring appropriation in the Budget year	154	7,202	29,696	31,967	34,198
Annual administered expenses					
Personal property securities— public awareness campaign ¹	75	1,000	–	–	–
Equine Influenza Inquiry	134	–	–	–	–
Clark inquiry into the case of Dr Mohamed Haneef	2,005	–	–	–	–
Special appropriations					
<i>Law Officers Act 1964</i> s 16(13)— former Solicitors-General	450	450	450	450	450
<i>Parliamentary Entitlements Act 1990</i>	300	300	300	300	300
Component 1.2.2 Classification and copyright					
Annual departmental expenses	15,056	16,175	16,228	16,397	16,554
Expenses not requiring appropriation in the Budget year	1,436	1,418	920	923	925
Annual administered expenses					
Administration of the national classification scheme	274	–	–	–	–
Component 1.2.3 Legislative drafting and publishing					
Annual departmental expenses	7,624	7,623	7,663	7,121	7,829
Expenses not requiring appropriation in the Budget year	2,417	3,411	3,748	4,124	4,534
Annual administered expenses					
Publications of Acts and select legislative instruments	1,129	1,538	1,599	1,610	1,646
Component 1.2.4 International law					
Annual departmental expenses	5,983	5,759	5,782	5,816	5,886
Expenses not requiring appropriation in the Budget year	257	196	201	205	210
Component 1.2.5 Constitutional policy					
Annual departmental expenses	660	661	663	666	672
Expenses not requiring appropriation in the Budget year	7	1	1	1	1
Total program expenses	61,853	65,088	77,566	79,915	83,641

1. Carryover of administered funds from 2008–09 into 2009–10 details outlined in table 3.1.1.
2. Reduction in forward estimates is the result of transfer of specific purpose payments to the Commonwealth Treasury.

Program 1.2 deliverables

The Department will achieve its objective by delivering:

- a simpler and more efficient personal property securities system for Australia
- amendments to legal frameworks and policies – particularly in the areas of insolvency, classification and copyright – that provide increased certainty, security and confidence for individuals, businesses and communities
- reforms necessary to harmonise and simplify the regulation of the legal profession in Australia identified and implemented
- contribute to the development of international law in a manner beneficial to the Australian community
- Commonwealth system for purchasing legal services enhanced to ensure value for money for taxpayers
- Commonwealth regulations drafted in accordance with best practice standards, legislative instruments recorded on the Federal Register of Legislative Instruments and Commonwealth legislation published in print and electronic form
- implementation of the Australian Government's response to the statutory review of the *Legislative Instruments Act 2003*, and
- assistance and advice to Ministers on constitutional policy and development, litigation and public law issues of federal significance.

Program 1.2 key performance indicators

Over the long term, the Department's success in achieving the Program 1.2 objective will be measured according to the following indicators:

- information about personal property interests is easier to access and use as measured by use of the proposed national personal property securities register
- the number of pieces of state, territory and Commonwealth legislation dealing specifically with personal property securities is reduced
- legal profession law and regulation are simplified
- the Australian legal framework underpinning copyright policies are accepted and supported
- the level of reported copyright piracy is reduced
- classification decisions reflect broad community standards, as measured by community feedback and level of complaints on classification results
- international law is reflected and implemented in Australian law and practice
- Australia's interests are benefited through prosecuting and defending international litigation
- no Commonwealth delegated legislation drafted by the Office of Legislative Drafting and Publishing is declared to be invalid by courts
- no published legislation requires rectification, and
- Ministers are satisfied that the program objectives are appropriate, specific and measurable and that there are robust indicators to provide effective scrutiny of trends in progress towards objectives.

Outcome 2: Coordinated federal criminal justice, security and emergency management activity, for a safer Australia

Outcome 2 strategy

The Department supports the wellbeing of the Australian community, the government's plan to build a more secure Australia and the Attorney-General's and Minister for Home Affairs' national security priorities through two programs that contribute to coordinated federal criminal justice, security and emergency management activity for a safer Australia.

Through *Program 2.1: Criminal justice*, the Department will contribute to Outcome 2 by:

- working closely with agencies within the Attorney-General's Portfolio and across governments to improve the coordination of federal criminal justice activity

- developing a framework for addressing serious and organised crime, and
- ensuring legislative and policy frameworks are robust and can be used to bring people to justice, while maintaining suitable safeguards and accountability mechanisms.

Through *Program 2.2: National security*, the Department will contribute to Outcome 2 by:

- working closely with agencies within the Attorney-General's portfolio and across governments to improve the coordination of security and emergency management activity
- actively progressing the implementation of the Homeland and Border Security Review and promoting the government's expanded national security agenda as outlined in the Prime Minister's National Security Statement
- progressing changes to legislative and policy frameworks to ensure they are robust and can be used to bring people to justice, while maintaining suitable safeguards and accountability mechanisms
- contributing to government's efforts to develop approaches to countering violent extremism within the Australian community
- identifying measures to build the resilience of the Australian community, business and industry to a range of threats, and
- strengthening Australia's natural disaster relief and recovery arrangements and support for Australian Government decision makers in times of crisis.

The Department is conscious of a number of external factors that could impact on its ability to achieve Outcome 2 over the Budget and forward years. Australia, like all countries, faces complex and rapidly evolving challenges to the security of the community and the nation. The Department must ensure that it stays abreast of changes and responds flexibly to those challenges.

For example, the Department is working with other agencies to better understand the risks to Australia from natural disasters and to identify the best ways to support Australians to prepare and protect themselves to increase the resilience of the community and Australian businesses to such events.

The Department is also working with other agencies in Australia and overseas to ensure legal, investigative and enforcement frameworks for dealing with crime are sufficiently flexible and adaptable to emerging threats.

Outcome 2 budgeted expenses and resources

Table 2.1 provides an overview of the total expenses for Outcome 1, by program.

Table 2.1: Budgeted expenses and resources for Outcome 2

	2008–09 Estimated actual expenses (\$'000)	2009–10 Estimated expenses (\$'000)
Outcome 2: Coordinated federal criminal justice, security and emergency management activity, for a safer Australia		
Program 2.1 National security		
Component 2.1.1 National security resilience policy		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	–	17,915
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	28,567	34,145
Revenues from independent sources (section 31)	146	33
Resources received free of charge	30	30
Subtotal for Component 2.1.1	28,743	52,123
Component 2.1.2 Emergency management		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	7,884	17,110
Other services (Appropriation Bill No. 2)	61,675	–
Special accounts	329	343
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	22,336	21,381
Revenues from independent sources (section 31)	167	39
Resources received free of charge	36	36
Subtotal for Component 2.1.2	92,427	38,909
Component 2.1.3 National security capability development		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	23,555	39,395
Other services (Appropriation Bill No. 2)	16,725	–
Special accounts	2,630	2,639
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	30,423	30,052
Revenues from independent sources (section 31)	3,655	2,656
Resources received free of charge	42	42
Subtotal for Component 2.1.3	77,030	74,784
Component 2.1.4 National security law and policy		
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	11,329	14,096
Revenues from independent sources (section 31)	8,862	8,046
Resources received free of charge	24	24
Subtotal for Component 2.1.4	20,215	22,166
Subtotal for Program 2.1	218,415	187,982

Table 2.1: Budgeted expenses and resources for Outcome 2 (continued)

	2008–09 Estimated actual expenses (\$'000)	2009–10 Estimated expenses (\$'000)
Outcome 2: Coordinated federal criminal justice, security and emergency management activity, for a safer Australia		
Program 2.2 National security law and policy		
Component 2.2.1 Criminal justice		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	25,749	21,116
Special appropriations	2,500	2,700
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	13,037	11,400
Revenues from independent sources (section 31)	122	29
Resources received free of charge	26	26
Subtotal for Component 2.2.1	41,434	35,271
Component 2.2.2 International crime cooperation		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	13,904	10,172
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	15,063	18,744
Revenues from independent sources (section 31)	3,425	2,326
Resources received free of charge	25	25
Subtotal for Component 2.2.2	32,417	31,267
Subtotal for Program 2.2 Criminal justice	73,851	66,538
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	71,092	105,708
Other services (Appropriation Bill No. 2) ¹	78,400	–
Special appropriations	2,500	2,700
Special accounts	2,959	2,982
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	120,755	129,818
Revenues from independent sources (section 31)	16,377	13,129
Resources received free of charge	183	183
Total expenses for Outcome 2	292,266	254,520
	2008–09	2009–10
Average staffing level (number)	772	752

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the Budget year as government priorities change. Allocation of departmental expenses to programs is notional and based on attribution models maintained by the Department.

1. Reduction in 2009–10 is the result of transfer of specific purpose payments to the Commonwealth Treasury.

Contributions to Outcome 2

Program 2.1: National security

Program objective

Through Program 2.1, the Department contributes directly to the Australian Government's first priority – the security of the nation – by undertaking coordinated national security activity. Working within the government's all hazards approach to national security, the Department seeks to mitigate the risks of and increase resilience at both the national and community levels to a range of threats, including terrorism, human-caused and natural disasters and new security challenges like climate change. The Department seeks to meet this objective by progressing initiatives and developing frameworks that:

- improve the security, resilience and capability of Australian organisations and communities in relation to national security threats
- address specific threats to the security of the electronic environment, people's identities, chemicals of security concern, critical infrastructure, and Australian Government assets and systems
- contribute to the development of approaches to countering violent extremism
- provide national leadership and coordination on legal and policy issues related to national security and emergency management and on the development of capabilities to prepare for, prevent, respond to and recover from national security threats
- provide all hazards crisis coordination across government and enable the Australian Government to make robust, informed decisions in national security emergencies, and
- build public confidence in the national security framework.

Program 2.1 expenses					
The decrease in total expenses in 2009–10 is due to the new Federal Financial Relations Framework under which specific purpose payments – primarily Natural Disaster Relief and Recovery Arrangements – will now be made through the Commonwealth Treasury. The reduction in total expenses in the forward years is primarily due to one-off expenses in 2009–10 for the national emergency warning system.					
(\$'000)	2008–09 Revised budget	2009–10 Budget	2010–11 Forward year 1	2011–12 Forward year 2	2012–13 Forward year 3
National Security					
Component 2.1.1 National security resilience policy					
Annual departmental expenses	28,567	34,145	36,112	32,255	33,005
Expenses not requiring appropriation in the Budget year	176	63	63	63	63
Annual administered expenses					
National emergency warning system	–	17,915	1,559	1,594	1,629
Component 2.1.2 Emergency management					
Annual departmental expenses	22,336	21,381	20,535	20,374	20,607
Expenses not requiring appropriation in the Budget year	203	75	75	75	75
Annual administered expenses					
National security public information campaign	8,550	1,000	1,000	–	–
Aerial firefighting ¹	14,220	14,007	14,028	14,042	14,061
APEC 2007 security arrangements	1,416	–	–	–	–
National crisis coordination capability	–	2,103	1,431	1,354	1,362
Specific purpose payments					
Natural Disaster Relief and Recovery Arrangements ^{1,2}	61,675	–	–	–	–
Special accounts					
Other Trust Moneys	329	343	348	354	359
Component 2.1.3 National security capability development					
Annual departmental expenses	30,423	30,052	27,890	27,613	27,885
Expenses not requiring appropriation in the Budget year	3,697	2,698	2,803	2,913	3,029

Program 2.1 expenses (continued)

(\$'000)	2008–09 Revised budget	2009–10 Budget	2010–11 Forward year 1	2011–12 Forward year 2	2012–13 Forward year 3
Annual administered expenses					
Disaster Resilience Australia Program	–	18,600	19,028	19,446	19,874
National Emergency Volunteers Support Fund	7,880	3,705	3,412	3,477	3,540
National Counter-Terrorism Committee—special fund and operating expenses	14,671	14,483	15,054	15,169	15,504
Counter-terrorism exercises	1,004	1,007	1,024	1,043	1,062
ASNET—depreciation	–	1,600	1,400	–	–
Specific purpose payments					
Bushfire mitigation ^{1, 2}	1,565	–	–	–	–
Natural disaster mitigation ^{1, 2}	15,160	–	–	–	–
Special accounts					
Services for Other Governments and Non-agency Bodies	2,630	2,639	2,648	2,657	2,667
Component 2.1.4 National security law and policy					
Annual departmental expenses	11,329	14,096	12,734	10,954	11,112
Expenses not requiring appropriation in the Budget year	8,886	8,070	6,830	9,205	6,864
Total program expenses	234,717	187,982	167,975	162,588	162,698

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the Budget year as government priorities change. Allocation of departmental expenses to programs is notional and based on attribution models maintained by the Department.

1. Funding for these items in 2008–09 was appropriated in Outcome 3.
2. Reduction in forward estimates is the result of transfer of specific purpose payments to the Commonwealth Treasury.

Program 2.1 deliverables

The Department will achieve its objective by delivering:

- advice to the Australian Government to assist it to make informed decisions on national security issues, taking into consideration community needs and interest
- a coordinated strategic framework to improve the resilience of Australian communities and organisations to national security threats supported by appropriate capability development and mechanisms to measure that resilience
- emergency management measures to reduce the risk to communities of disasters, including supporting the states and territories to implement emergency warning systems
- coordinated Australian Government all hazards crisis response, operations planning and capability development in support of the states and territories
- address threats to Australia's electronic environment by assisting the Australian Government to understand the threat environment and respond appropriately to protect Australia's information and communications technology systems
- address the threat posed by chemicals of security concern by assessing risk and developing mitigation measures for improvised explosive device precursors in cooperation with the states and territories and industry
- support industry to address threats to Australia's critical infrastructure by maintaining the Trusted Information Sharing Network as the pre-eminent vehicle for communication between the Australian Government and owners and operators of the critical infrastructure
- national security, surveillance and telecommunication interception legislation and policy that is robust, durable and effectively protects the community from security threats while maintaining suitable safeguards and accountability mechanisms
- approaches to countering violent extremism
- protective security policy and measures, including vetting and background checking for security sensitive positions, places or substances
- promotion of protective security awareness and capability across all levels of government and the critical infrastructure community
- delivery of the National Security Hotline to enable the Australian community to communicate national security concerns, and
- support to the National Counter-Terrorism Committee and the Australian Emergency Management Council in the development of national counter-terrorism and emergency management capabilities.

Program 2.2: Criminal justice

Program objective

Program 2.2 contributes to the Australian Government's first priority – the security of the nation – through coordinated federal criminal justice activity. The Department will contribute to enhanced national security and security for Australians and reduced risk to Australia's economy and social capital by developing and implementing legislation, policies and programs that:

- address the threat of serious and organised crime to the Australian economy, businesses and individuals
- reduce the degree of harm caused to individuals, businesses and the community by criminal activity
- enhance Australia's engagement in international cooperative efforts against crime to protect against the threat of criminal activities both within Australia and abroad, and
- reduce the risk of Australia becoming a safe haven for criminals.

Program 2.2 expenses					
The reduction in total expenses in 2009–10 and the forward years is due to the completion of programs – the National Community Crime Prevention Program, the Safer Suburbs program and the anti-money laundering and counter-terrorism financing information and public awareness campaign.					
(\$'000)	2008–09 Revised budget	2009–10 Budget	2010–11 Forward year 1	2011–12 Forward year 2	2012–13 Forward year 3
Component 2.2.1 Criminal justice					
Annual departmental expenses	13,037	11,400	11,008	11,093	11,263
Expenses not requiring appropriation in the Budget year	148	55	55	55	55
Annual administered expenses					
National Community Crime Prevention Program ¹	15,517	6,587	803	–	–
Payments for membership of international bodies	106	106	106	106	106
Payments for grants to Australian organisations	501	502	758	257	262
Schools Security program ¹	2,625	7,411	6,998	5,000	5,089
Safer Suburbs program	7,000	6,510	–	–	–
Special appropriations					
<i>National Handgun Buyback Act 2003 s 9</i>	2,500	2,700	–	–	–
Component 2.2.2 International crime cooperation					
Annual departmental expenses	15,063	18,744	17,298	15,869	15,311
Expenses not requiring appropriation in the Budget year	3,450	2,352	2,352	2,352	2,352
Annual administered expenses					
Australia's contribution to the International Criminal Court	9,476	9,843	9,789	9,996	10,186
Anti-money laundering and counter-terrorism financing—information and public awareness campaign	4,200	–	–	–	–
Pacific Police Development Program	228	329	288	294	299
Total program expenses	73,851	66,539	49,455	45,022	44,923

1. Carryover of administered funds from 2008–09 into 2009–10 details outlined in table 3.1.1.

Program 2.2 deliverables

The Department will achieve its objective by delivering:

- a coordinated strategic framework for addressing serious and organised crime in Australia
- amendments to federal criminal justice legislation and policies to ensure they enhance community safety by providing a fair, valid, accessible and useable system with effective powers and procedures for law enforcement and border management
- effective policy leadership to relevant Commonwealth agencies for the coordination of federal criminal justice activity
- advice to the Australian Government to assist it to make informed decisions on federal criminal justice issues, including decisions about extradition, mutual legal assistance, international transfer of prisoners and criminal justice visitors
- advice and technical assistance to countries in the region in relation to criminal justice systems and capacity, including international cooperation against crime
- amendments to Australia's international crime cooperation legislation to ensure it is robust and allows effective responses to transnational crime finalised, and
- engagement in international efforts to address crime to advance and protect Australia's criminal justice interests.

Program 2.1 key performance indicators

Over the long term, the Department's success in achieving the Program 2.2 objective will be measured according to the following indicators:

- reduced harm caused by organised crime to individuals, businesses and the community
- the validity of all Commonwealth criminal law is upheld
- strengthened cooperation and engagement with relevant portfolio agencies in combating crime
- strengthened legal frameworks within the region to combat criminal activities including terrorism
- modern and effective Australian international criminal cooperation frameworks
- strengthened cooperative engagement with international partners on measures to combat crime
- numbers of requests for extradition, mutual legal assistance and international transfer of prisoners, and
- Ministers are satisfied that the program objectives are appropriate, specific and measurable and that there are robust indicators to provide effective scrutiny of trends in progress towards objectives.

Outcome 3: Assisting regions to manage their own futures**Outcome 3 strategy**

The Australian Government, through the Attorney-General's Department, administers the Territories of the Ashmore and Cartier Islands, Christmas Island, the Cocos (Keeling) Islands, the Coral Sea Islands and Jervis Bay; and manages national interests in the Australian Capital Territory, the Northern Territory and Norfolk Island.

Through *Program 3.1: Services to Territories*, the Department assists these territories to manage their own futures by providing services and advice on ongoing administration. The Department delivers services, provides funding support and undertakes capital works with the objective of ensuring territory communities enjoy the same level of services as equivalent state communities.

The Department will contribute to these objectives by:

- providing policy advice and legislation to maintain effective systems of governance and the necessary legal framework for the protection and wellbeing of the community, and
- supporting the Commonwealth's role in the territories through the administration of inter-government agreements and various programs, maintaining Commonwealth assets and delivering state and local government-type services.

The Department is conscious of a number of factors that could impact on its ability to achieve Outcome 3 over the Budget and forward years. The economic and social sustainability of the external territories requires development of new initiatives in consultation with all stakeholders to enhance community resilience and long-term viability. The Department will also engage with the community on the development of a strategy to adapt and respond to the potential impact of climate change.

Outcome 3 budgeted expenses and resources

Table 2.1 provides an overview of the total expenses for Outcome 1, by program.

Table 2.1: Budgeted expenses and resources for Outcome 3

	2008–09 Estimated actual expenses (\$'000)	2009–10 Estimated expenses (\$'000)
Outcome 3: Assisting regions to manage their own futures		
Program 3.1 Services to Territories		
Component 3.1.1 Services to Territories		
Administered expenses		
Ordinary annual services (Appropriation Bill No. 1)	117,697	117,579
Other services (Appropriation Bill No. 2) ¹	34,262	–
Special accounts	1,000	1,000
Administered assets and liabilities	14,500	10,000
Departmental expenses		
Ordinary annual services (Appropriation Bill No. 1)	9,527	9,579
Special accounts	1,057	1,057
Resources received free of charge	17	17
Total for Program 3.1	178,060	139,232
Total expenses for Outcome 3	178,060	139,232
	2008–09	2009–10
Average staffing level (number)	65	61

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the Budget year as government priorities change. Allocation of departmental expenses to programs is notional and based on attribution models maintained by the Department.

1. Reduction in 2009–10 is the result of transfer of specific purpose payments to the Commonwealth Treasury.

Contributions to Outcome 3

Program 3.1: Services to Territories

Program objective

- Fostering the connectedness of the isolated communities of external territories to the broader Australian community through the delivery of services and development of economic and social sustainability.
- Safeguarding Australia's national strategic interests in its external territories and delivering to the residents of non-self-governing territories services of a comparable nature and standard to those delivered to equivalent mainland communities.
- Management of the Australian Government's interests in the internal territories.

Program 3.1 expenses

The reduction in total expenses from 2008–09 to 2011–12 is primarily due to:

- the new framework for Federal Financial Relations under which specific purpose payments to the ACT Government will now be made through combined monthly payments from the Commonwealth Treasury, and
- the completion of the asbestos removal and realignment of the Linkwater Road project.

(\$'000)	2008–09 Revised budget	2009–10 Budget	2010–11 Forward year 1	2011–12 Forward year 2	2012–13 Forward year 3
Services to Territories					
Annual departmental expenses	9,527	9,579	9,716	9,851	9,859
Expenses not requiring appropriation in the Budget year	17	17	17	17	17
Annual administered expenses					
Services to Indian Ocean Territories ¹	80,198	92,002	77,971	79,620	80,076
Indian Ocean Territories—freight and passenger capital works	–	–	700	700	700
Norfolk Island environment trust	–	10	–	–	–
Norfolk Island—Kingston and Arthur's Vale Historic Area	564	578	590	601	614
Jervis Bay Territory—depreciation	518	517	517	427	427
Christmas Island administration— depreciation	155	155	155	155	155
Office of the Administrator, Norfolk Island	626	609	611	621	623
Services to Jervis Bay Territory ¹	7,093	5,528	5,378	5,481	5,586
Indian Ocean Territories— depreciation	16,091	15,918	15,965	15,787	15,787
Norfolk Island administration	563	563	562	562	562
Norfolk Island—disposal of land	15	37	1,974	–	–
ACT Government—National Capital function	1,398	1,438	1,490	1,560	1,652
Office of the Administrator, Northern Territory	261	261	261	261	251
Specific purpose payments					
ACT Government—National Capital influences	24,435	–	–	–	–
ACT Government—water and sewerage	9,827	–	–	–	–
Special account expenses					
Christmas Island Phosphate Mining Rehabilitation	1,000	1,000	1,000	1,000	1,000
Special accounts					
Other Trust Moneys	37	37	38	38	39
Total program expenses	152,325	128,249	116,945	116,681	117,348

1. Carryover of administered funds from 2008–09 into 2009–10 details outlined in table 3.1.1.
2. Reduction in forward estimates is the result of transfer of specific purpose payments to the Commonwealth Treasury.

Program 3.1 deliverables

- Community services, infrastructure and legal frameworks established and maintained in external territories at a standard equivalent to comparable mainland communities.
- Strengthened strategic, social and economic links to the rest of Australia fostered.
- The Australian Government's interests in the internal territories managed.

Program 3.1 key performance indicators

- Grant funding is targeted, supported by the community and fully utilised to meet the expectations of all parties concerned.
- Inter-government agreements meet value for money criteria while delivering the required level of services to the territories.
- Investment in capital works ensures that the infrastructure is capable of supporting the objectives.

Section 3: Explanatory tables and budgeted financial statements

Section 3 presents explanatory tables and budgeted financial statements that provide a comprehensive snapshot of agency finances for the Budget year 2009–10. It explains how Budget plans are incorporated into the financial statements and provides further details of the reconciliation between appropriations and program expenses, movements in administered funds, special accounts and government Indigenous expenditure.

3.1 EXPLANATORY TABLES

3.1.1 Movement of administered funds between years

Administered funds can be provided for a specified period, for example under annual Appropriation Acts. Funds not used in the specified period are subject to review by the Minister for Finance and Deregulation, and may be moved to a future period, in accordance with provisions in legislation. Table 3.1.1 shows the movement of administered funds approved since the 2008–09 Additional Estimates.

Table 3.1.1: Movement of administered funds between years

Outcome	Movements of funding between years	(\$'000)
1	Family Relationship Services Program ¹	1,100
1	Personal property securities—public awareness campaign ²	1,000
1	National consultation into human rights and responsibilities ³	200
1	Financial assistance towards legal costs and related expenses ⁴	1,500
2	School Security program ⁵	2,400
2	National Emergency Volunteers Support Fund ⁶	350
2	National Community Crime Prevention Program ⁷	683
3	Services to Indian Ocean Territories ⁸	8,706
3	Services to Jervis Bay Territory ⁹	250

1. Reporting system project now expected to be completed in 2009–10.
2. The Council of Australian Governments (COAG) agreed that the commencement date for the public property securities reform should be May 2010. Expenditure on the public awareness campaign rescheduled to better align with the timeframe set by COAG.
3. The National Human Rights Consultation will extend to 31 July 2009.
4. The program is demand driven.
5. Successful recipients will not be announced until after 30 June 2009.
6. Funding Agreement stipulates that a formal acquittal of expenditure must be undertaken once all work on the project has been completed before final payment can be made. Work is scheduled to be completed by 30 June 2009 but the report/acquittal process is not expected to be completed until August/September.
7. Unexpected delays in finalising agreements.
8. Two major infrastructure works—Linkwater Road and asbestos removal—have fallen behind schedule due to weather conditions and the availability of labour and materials in these isolated communities.
9. Repairs and maintenance to roads and infrastructure in the territory have fallen behind schedule due to weather conditions and the availability of labour and materials in these isolated communities.

3.1.2 Special accounts

Special accounts provide a means to set aside and record amounts used for specified purposes. Special accounts can be created by a Finance Minister's Determination under the *Financial Management and Accountability Act 1997* or under separate enabling legislation. Table 3.1.2 shows the expected additions (receipts) and reductions (payments) for each account used by the Department.

Table 3.1.2: Estimates of special account cash flows and balances

		Opening balance 2009–10 2008–09	Receipts 2009–10 2008–09	Payments 2009–10 2008–09	Closing balance 2009–10 2008–09
	Outcome	(\$'000)	(\$'000)	(\$'000)	(\$'000)
Christmas Island Phosphate Mining Rehabilitation Special Account (A) ¹	3	2,914	1,020	(1,000)	2,934
	3	2,894	1,020	(1,000)	2,914
Other Trust Moneys Account (A) ²	All	1,665	650	(650)	1,665
	All	1,665	640	(640)	1,665
Services for Other Governments and Non-agency Bodies Account (A) ³	1, 2	2,290	2,920	(2,920)	2,290
	1, 2	2,290	2,910	(2,910)	2,290
Total special accounts 2009–10 Budget estimate		6,869	4,590	(4,570)	6,889
Total special accounts 2008–09 estimate actual		6,849	4,570	(4,550)	6,869

(A) = Administered.

FMA Act = *Financial Management and Accountability Act 1997*.

1. The Christmas Island Phosphate Mining Rehabilitation Special Account relates to funding received from the conservation levy paid by Phosphate Resources Limited under the terms of its mining lease with the Commonwealth. The special account has been established to fund activities undertaken to rehabilitate old phosphate sites on Christmas Island.
2. The purpose of the Other Trust Moneys Account is for expenditure of moneys temporarily held in trust for the benefit of a person other than the Australian Government. The account is for recording of unidentified receipts pending investigation and transfer to the correct account or return to the payer. These figures are included in table 1.1 to align with the resources included in Budget Paper No. 4; however, they are excluded from table 1.2 as they are not resources the Department can use for its own purposes.
3. The Department makes payments on behalf of organisations such as the ACT Supreme Court (Chief Justice's salary), the Department of Prime Minister and Cabinet (former Governor-General's pension), state and territory governments (purchase of chemical, biological and radiological equipment), and Comcare (salary payments to employees). In these cases payments are made against moneys received from the relevant organisation/jurisdiction.

3.1.3 Australian Government Indigenous Expenditure

The Department's programs contributing to Australian Government Indigenous expenditure are outlined in table 3.1.4.

Table 3.1.3: Australian Government Indigenous Expenditure (AGIE)

Outcome	Appropriations			Total Appropriation (\$'000)	Program
	Bill No. 1 (\$'000)	Bill No. 2 (\$'000)	Special Appropriation (\$'000)		
Outcome 1					
Administered 2009–10	114,723	–	–	114,723	1.1
<i>Administered 2008–09</i>	<i>105,870</i>	–	–	<i>105,870</i>	<i>1.1</i>
Departmental 2009–10	14,852	–	–	14,852	1.1
<i>Departmental 2008–09</i>	<i>14,391</i>	–	–	<i>14,391</i>	<i>1.1</i>
Total AGIE 2009–10	129,575	–	–	129,575	1.1
<i>Total AGIE 2008–09</i>	<i>120,261</i>	–	–	<i>120,261</i>	<i>1.1</i>

3.2 BUDGETED FINANCIAL STATEMENTS

3.2.1 Differences in agency resourcing and financial statements

There is no significant difference between the agency resourcing and financial statements.

3.2.2 Analysis of budgeted financial statements

Budgeted departmental income statement

The Department is budgeting for a break-even operating result in 2008–09 and for the remainder of the forward estimates.

Operating revenues

In 2008–09, total departmental revenue is estimated to be \$255.987m. This consists of revenues from government of \$234.441m including \$2.228m to be appropriated as previous years' outputs in Appropriation Bill (No. 2) 2009–10, revenue from other sources of \$21.2m and resources received free of charge of \$0.3m. Total revenue is estimated to increase by \$6.1m in 2009–10 from 2008–09, representing:

- an increase in revenues from government of \$2.1m due to measures described in table 1.2, and
- an increase in revenue from sale of goods and rendering of services of \$4.2m shown in table 1.2.

Operating expenses

In 2009–10, total expenses are estimated to be \$262.3m. This consists of \$158.0m in employee expenses, \$85.3m in supplier expenses and finance costs and \$19.0m in depreciation and amortisation.

Operating expenses are budgeted to increase by \$6.3m in 2009–10 and reflect the increased costs associated with the Personal Property Securities Register.

Budgeted departmental balance sheet

The estimated equity position of the Department at the end of 2009–10 is \$182.5m. This represents an increase in equity of \$8.4m from the 2008–09 estimated actual results, due to equity injections shown in table 1.1.

Assets

The Department's financial assets predominantly relate to appropriation receivable.

The Department's non-financial assets reflect its investment in its people, being the value of the fit-out in its leased premises and the investment in software designed to increase productivity. The increase in intangibles in 2009–10 reflects the commissioning of the Personal Property Securities Register.

Liabilities

The Department's liabilities are predominantly employee entitlements, which include unused annual and long service leave, as well as unpaid payroll and on costs as at 30 June. Total liabilities are estimated to remain relatively stable over the period of the forward estimates.

3.2.3 Budgeted financial statements tables

Departmental

**Table 3.2.1: Budgeted departmental comprehensive income statement
(for the period ended 30 June)**

	Estimated actual 2008–09 (\$'000)	Budget estimate 2009–10 (\$'000)	Forward estimate 2010–11 (\$'000)	Forward estimate 2011–12 (\$'000)	Forward estimate 2012–13 (\$'000)
EXPENSES					
Employee benefits	156,100	158,075	155,390	152,546	154,790
Suppliers	82,499	84,875	86,704	87,900	87,396
Depreciation and amortisation	16,640	18,956	28,414	28,459	28,434
Finance costs	748	424	168	31	–
Total expenses	255,987	262,330	270,676	268,936	270,620
LESS:					
OWN-SOURCE INCOME					
Revenue					
Sale of goods and rendering of services	21,199	25,427	46,630	51,772	52,193
Total revenue	21,199	25,427	46,630	51,772	52,193
Gains					
Resources received free of charge	347	347	347	346	346
Total gains	347	347	347	346	346
Total own-source income	21,546	25,774	46,977	52,118	52,539
Net cost of (contribution by) services	(234,441)	(236,556)	(223,699)	(216,818)	(218,081)
Appropriation revenue	234,441	236,556	223,699	216,818	218,081
Surplus (deficit)	–	–	–	–	–
Surplus (deficit) attributable to the Australian Government	–	–	–	–	–

Prepared on Australian Accounting Standards basis.

Table 3.2.2: Budgeted departmental balance sheet (as at 30 June)

	Estimated actual 2008–09 (\$'000)	Budget estimate 2009–10 (\$'000)	Forward estimate 2010–11 (\$'000)	Forward estimate 2011–12 (\$'000)	Forward estimate 2012–13 (\$'000)
ASSETS					
Financial assets					
Cash and cash equivalents	1,293	1,293	1,293	1,293	1,293
Trade and other receivables	145,081	146,090	153,847	156,747	165,681
Total financial assets	146,374	147,383	150,140	158,040	166,974
Non-financial assets					
Land and buildings	57,776	52,971	52,950	53,001	45,373
Infrastructure, plant and equipment	26,490	28,523	21,875	25,198	22,749
Inventories	53	53	53	53	53
Intangibles	4,836	16,447	12,686	8,872	10,015
Heritage and cultural	2,372	2,372	2,372	2,372	2,372
Other	1,668	1,899	1,939	1,805	1,805
Total non-financial assets	93,195	102,265	91,875	91,301	82,367
Total assets	239,569	249,648	247,015	244,341	244,341
LIABILITIES					
Interest-bearing liabilities					
Leases	8,824	8,688	3,500	–	–
Other	79	36	–	–	–
Total interest-bearing liabilities	8,903	8,724	3,500	–	–
Provisions					
Employees	39,523	40,299	40,826	41,638	41,638
Other	1,160	1,160	1,160	1,160	1,160
Total provisions	40,683	41,459	41,986	42,798	42,798
Payables					
Suppliers	14,598	15,692	17,360	17,360	17,360
Other	1,272	1,286	1,300	1,314	1,314
Total payables	15,870	16,978	18,660	18,674	18,674
Total liabilities	65,456	67,161	64,146	61,472	61,472
Net assets	174,113	182,487	182,869	182,869	182,869
EQUITY*					
Parent entity interest					
Contributed equity	129,274	137,648	138,030	138,030	138,030
Reserves	16,077	16,077	16,077	16,077	16,077
Retained surpluses or accumulated deficits	28,762	28,762	28,762	28,762	28,762
Total parent entity interest	174,113	182,487	182,869	182,869	182,869
Total equity	174,113	182,487	182,869	182,869	182,869
Current assets	148,095	149,335	162,132	159,898	168,832
Non-current assets	91,474	100,313	84,883	84,443	75,509
Current liabilities	52,725	54,098	51,670	49,516	49,516
Non-current liabilities	12,731	13,063	12,476	11,956	11,956

* 'Equity' is the residual interest in assets after deduction of liabilities.

Prepared on Australian Accounting Standards basis.

**Table 3.2.3: Budgeted departmental statement of cash flows
(for the period ended 30 June)**

	Actual 2008–09 (\$'000)	Revised budget 2009–10 (\$'000)	Forward estimate 2010–11 (\$'000)	Forward estimate 2011–12 (\$'000)	Forward estimate 2012–13 (\$'000)
OPERATING ACTIVITIES					
Cash received					
Goods and services	21,233	23,591	49,774	53,675	50,891
Appropriations	248,529	237,172	213,816	222,074	215,449
Net GST received	10,556	10,300	9,967	10,556	10,323
Total cash received	250,318	271,063	272,557	286,305	276,663
Cash used					
Employees	152,094	157,299	154,863	151,734	154,790
Suppliers	83,737	83,842	89,951	90,918	87,050
Financing costs	748	424	168	31	–
Net GST paid	10,712	10,077	9,972	10,602	10,323
Total cash used	247,291	251,642	254,954	253,285	252,163
Net cash from (used by) operating activities	33,027	19,421	17,603	33,020	24,500
INVESTING ACTIVITIES					
Cash used					
Purchase of land and buildings	33,125	1,751	9,442	9,442	–
Purchase of property, plant and equipment	15,219	8,531	3,452	13,525	7,499
Purchase of intangibles	2,966	17,513	5,091	10,053	7,001
Total cash used	51,310	27,795	17,985	33,020	24,500
Net cash from (used by) investing activities	(51,310)	(27,795)	(7,985)	(33,020)	(24,500)
FINANCING ACTIVITIES					
Cash received					
Appropriations—contributed equity	18,283	8,374	382	–	–
Total cash received	18,283	8,374	382	–	–
Net cash from (used by) financing activities	18,283	8,374	382	–	–
Cash at the beginning of the reporting period	1,293	1,293	1,293	1,293	1,293
Cash at the end of the reporting period	1,293	1,293	1,293	1,293	1,293

Prepared on Australian Accounting Standards basis.

Table 3.2.4: Departmental statement of changes in equity—summary of movement (Budget year 2009–10)

	Retained earnings (\$'000)	Asset revaluation reserve (\$'000)	Other reserves (\$'000)	Contributed equity/ capital (\$'000)	Total equity (\$'000)
Opening balance as at 1 July 2009					
Balance carried forward from previous period	28,762	16,077	–	129,274	174,113
Income and expenses					
Surplus (deficit) for the period	–	–	–	–	–
Total income and expenses	–	–	–	–	–
Transactions with owners					
Contribution by owners					
Appropriation (equity injection)	–	–	–	8,374	8,374
Sub-total transactions with owners	–	–	–	8,374	8,374
Estimated closing balance as at 30 June 2010	28,762	16,077	–	137,648	182,487

Prepared on Australian Accounting Standards basis.

Table 3.2.5: Departmental capital budget statement

	Estimated actual 2008–09 (\$'000)	Budget estimate 2009–10 (\$'000)	Forward estimate 2010–11 (\$'000)	Forward estimate 2011–12 (\$'000)	Forward estimate 2012–13 (\$'000)
CAPITAL APPROPRIATIONS					
Total equity injections	18,283	8,374	382	–	–
Previous years' outputs	–	2,228	–	–	–
Total capital appropriations	18,283	10,602	382	–	–
Represented by:					
Purchase of non-financial assets	18,283	8,374	382	–	–
Previous years' outputs	–	2,228	–	–	–
Total represented by	18,283	10,602	382	–	–
ACQUISITION OF NON-FINANCIAL ASSETS					
Funded by capital appropriations	18,283	8,374	382	–	–
Funded internally from departmental resources ¹	33,027	19,421	17,603	33,020	24,500
TOTAL	51,310	27,795	17,985	33,020	24,500

Prepared on Australian Accounting Standards basis.

1. Includes annual and prior year appropriations including prior year capital appropriations.

Table 3.2.6: Statement of departmental asset movements (2009–10)

	Land (\$'000)	Buildings (\$'000)	Other infrastructure, plant & equipment (\$'000)	Heritage & cultural assets (\$'000)	Intangibles (\$'000)	Total (\$'000)
As at 1 July 2009						
Gross book value	650	72,496	43,908	2,372	20,422	139,848
Accumulated depreciation/amortisation	–	(15,370)	(17,418)	–	(15,586)	(48,374)
Opening net book balance	650	57,126	26,490	2,372	4,836	91,474
CAPITAL ASSET ADDITIONS						
Estimated expenditure on new or replacement assets						
By purchase or internally developed	–	1,751	7,531	–	17,513	26,795
By finance lease	–	–	1,000	–	–	1,000
Sub-total	–	1,751	8,531	–	17,513	27,795
Other movements						
Depreciation/amortisation expense	–	(6,556)	(6,498)	–	(5,902)	(18,956)
As at 30 June 2010						
Gross book value	650	74,247	52,439	2,372	37,935	167,643
Accumulated depreciation/amortisation	–	(21,926)	(23,916)	–	(21,488)	(67,330)
Closing net book balance	650	52,321	28,523	2,372	16,447	100,313

Prepared on Australian Accounting Standards basis.

Administered

Table 3.2.7: Schedule of budgeted income and expenses administered on behalf of government (for the period ended 30 June)

	Estimated actual 2008–09 (\$'000)	Budget estimate 2009–10 (\$'000)	Forward estimate 2010–11 (\$'000)	Forward estimate 2011–12 (\$'000)	Forward estimate 2012–13 (\$'000)
INCOME ADMINISTERED ON BEHALF OF GOVERNMENT					
Revenue					
Taxation					
Other taxes, fees and fines	1,540	1,540	1,540	1,540	1,540
Total taxation	1,540	1,540	1,540	1,540	1,540
Non-taxation					
Goods and services	21,240	21,400	21,400	21,400	21,400
Interest	6,883	6,888	6,834	6,775	6,708
Dividends	5,300	6,000	6,300	6,300	6,300
Other sources of non-taxation revenues	5,360	5,650	5,957	6,283	6,283
Royalties	911	640	640	640	640
Total non-taxation	39,694	40,578	41,131	41,398	41,331
Total revenue administered on behalf of government	41,234	42,118	42,671	42,938	42,871
Total income administered on behalf of government	41,234	42,118	42,671	42,938	42,871
EXPENSES ADMINISTERED ON BEHALF OF GOVERNMENT					
Payments to CAC Act bodies	10,856	10,968	11,076	11,170	11,181
Grants	648,309	412,507	373,177	375,109	381,348
Subsidies	40,312	22,101	24,421	16,242	16,595
Personal benefits	69,515	71,986	72,583	75,882	79,483
Employees	10,329	9,890	9,663	9,599	9,432
Suppliers	84,943	152,683	120,076	123,726	98,982
Depreciation and amortisation	17,351	18,777	20,207	18,538	18,538
Asset sales	5	37	1,974	–	–
Total expenses administered on behalf of government	881,620	698,949	633,177	630,266	615,559

Prepared on Australian Accounting Standards basis.

Table 3.2.8: Schedule of budgeted assets and liabilities administered on behalf of government (as at 30 June)

	Estimated actual 2008–09 (\$'000)	Budget estimate 2009–10 (\$'000)	Forward estimate 2010–11 (\$'000)	Forward estimate 2011–12 (\$'000)	Forward estimate 2012–13 (\$'000)
ASSETS ADMINISTERED ON BEHALF OF GOVERNMENT					
Financial assets					
Cash and cash equivalents	182	182	182	182	182
Receivables	120,248	107,250	93,826	79,887	65,426
Investments	350,992	350,992	350,992	350,992	350,992
Other financial assets	16,611	18,211	19,611	19,611	19,611
Total financial assets	488,033	476,635	464,611	450,672	436,211
Non-financial assets					
Land and buildings	114,059	120,102	112,947	109,125	105,303
Infrastructure, plant and equipment	177,841	187,179	189,043	188,541	188,039
Inventories	2,001	2,001	2,001	2,001	2,001
Intangibles	1,530	2,592	2,196	1,800	1,404
Heritage and cultural	53,738	53,177	52,616	52,055	51,494
Other	13	13	13	13	13
Total non-financial assets	349,182	365,064	358,816	353,535	348,254
Total assets administered on behalf of government	837,215	841,699	823,427	804,207	784,465
LIABILITIES ADMINISTERED ON BEHALF OF GOVERNMENT					
Provisions					
Employees	660,882	697,282	735,608	775,908	818,408
Other provisions	10,076	10,076	10,076	10,076	10,076
Total provisions	670,958	707,358	745,684	785,984	828,484
Payables					
Suppliers	14,621	14,621	14,621	14,621	14,621
Subsidies	2,584	2,584	2,584	2,584	2,584
Personal benefits payable					
Grants	22,310	22,310	22,310	22,310	22,310
Other payables	2,048	2,550	3,052	3,554	3,554
Total payables	41,563	42,065	42,567	43,069	43,069
Total liabilities administered on behalf of government	712,521	749,423	788,251	829,053	871,553

Prepared on Australian Accounting Standards basis.

**Table 3.2.9: Schedule of budgeted administered cash flows
(for the period ended 30 June)**

	Estimated actual 2008–09 (\$'000)	Budget estimate 2009–10 (\$'000)	Forward estimate 2010–11 (\$'000)	Forward estimate 2011–12 (\$'000)	Forward estimate 2012–13 (\$'000)
OPERATING ACTIVITIES					
Cash received					
Taxes	1,540	1,540	1,540	1,540	1,540
Sales of goods and rendering of services	27,102	27,552	26,969	27,295	26,793
Interest	18,745	19,886	20,258	20,714	21,169
Dividends	6,211	6,640	6,940	6,940	6,940
Net GST received	21,754	18,025	16,035	16,000	16,001
Total cash received	75,352	73,643	71,742	72,489	72,443
Cash used					
Employees	10,329	9,890	9,737	9,599	9,432
Grant payments	659,165	423,475	384,253	386,279	392,529
Subsidies paid	40,312	22,101	24,421	16,242	16,595
Personal benefits	34,915	35,586	34,183	35,582	36,983
Suppliers	84,943	152,683	120,076	123,726	98,982
Net GST paid	21,754	18,025	16,035	16,000	16,001
Total cash used	851,418	661,760	588,705	587,428	570,522
Net cash from (used by) operating activities	(776,066)	(588,117)	(516,963)	(514,939)	(498,079)
INVESTING ACTIVITIES					
Cash received					
Proceeds from sales of property, plant and equipment and intangibles	10	10	–	–	–
Total cash received	10	10	–	–	–
Cash used					
Purchase of property, plant and equipment and intangibles	46,607	34,706	15,933	13,257	13,257
Total cash used	46,607	34,706	15,933	13,257	13,257
Net cash from (used by) investing activities	(46,597)	(34,696)	(15,933)	(13,257)	(13,257)
FINANCING ACTIVITIES					
Cash received					
Cash from capital injections	16,000	19,990	–	–	–
Other	5,000	5,000	5,000	5,000	5,000
Total cash received	21,000	24,990	5,000	5,000	5,000
Net cash from financing activities	21,000	24,990	5,000	5,000	5,000
Net increase (decrease) in cash held	(801,663)	(597,823)	(527,896)	(523,196)	(506,336)
Cash at beginning of reporting period	182	182	182	182	182
Cash from Official Public Account					
Appropriations	859,769	655,929	588,022	574,527	568,213
Special accounts	–	–	–	–	–
Cash to Official Public Account					
Appropriations	(58,106)	(58,106)	(60,126)	(51,331)	(61,877)
Special accounts	–	–	–	–	–
Cash at end of reporting period	182	182	182	182	182

Prepared on Australian Accounting Standards basis.

Table 3.2.10: Schedule of administered capital budget

	Estimated actual 2008–09 (\$'000)	Budget estimate 2009–10 (\$'000)	Forward estimate 2010–11 (\$'000)	Forward estimate 2011–12 (\$'000)	Forward estimate 2012–13 (\$'000)
CAPITAL APPROPRIATIONS					
Administered assets	21,000	24,990	5,000	5,000	5,000
Total capital appropriations	21,000	24,990	5,000	5,000	5,000
Represented by:					
Purchase of non-financial assets	16,000	19,990	–	–	–
Other	5,000	5,000	5,000	5,000	5,000
Total represented by	21,000	24,990	5,000	5,000	5,000
ACQUISITION OF NON-FINANCIAL ASSETS					
Funded by capital appropriations	16,000	19,990	–	–	–
Funded internally from departmental resources ¹	30,607	14,716	15,933	13,257	13,257
TOTAL	46,607	34,706	15,933	13,257	13,257

Prepared on Australian Accounting Standards basis.

1. Includes annual and prior year appropriations.

Table 3.2.11: Schedule of administered asset movements (2009–10)

	Land (\$'000)	Buildings (\$'000)	Other infrastructure, plant & equipment (\$'000)	Heritage & cultural assets (\$'000)	Intangibles (\$'000)	Total (\$'000)
As at 1 July 2009						
Gross book value	47,526	74,581	196,949	54,537	1,750	375,343
Accumulated depreciation/amortisation	–	(8,048)	(19,108)	(799)	(220)	(28,175)
Opening net book balance	47,526	66,533	177,841	53,738	1,530	347,168
CAPITAL ASSET ADDITIONS						
Estimated expenditure on new or replacement assets						
By purchase or internally developed	–	11,975	21,516	–	1,215	34,706
Sub-total	–	11,975	21,516	–	1,215	34,706
Other movements						
Depreciation/amortisation expense	–	(5,885)	(12,178)	(561)	(153)	(18,777)
Disposals ¹						
Cash consideration	(10)	–	–	–	–	(10)
Non-cash consideration	(37)	–	–	–	–	(37)
As at 30 June 2010						
Gross book value	47,479	86,556	218,465	54,537	2,965	410,002
Accumulated depreciation/amortisation	–	(13,933)	(31,286)	(1,360)	(373)	(46,952)
Closing net book balance	47,479	72,623	187,179	53,177	2,592	363,050

Prepared on Australian Accounting Standards basis.

1. Proceeds may be returned to the Official Public Account.

3.2.4 Notes to the financial statements

Basis of accounting

Under the Australian Government's accrual budgeting framework, and consistent with Australian Accounting Standards, transactions that agencies control (departmental transactions) are separately budgeted for and reported on from transactions that agencies do not have control over (administered transactions). This ensures that agencies are only held fully accountable for the transactions over which they have control.

Departmental items are those assets, liabilities, revenues and expenses in relation to an agency or authority that are controlled by the agency. Departmental expenses include employee and supplier expenses and other administrative costs, which are incurred by the agency in providing its goods and services.

Administered items are revenues, expenses, assets and liabilities that are managed by an agency or authority on behalf of the Australian Government according to set government directions. Administered expenses and administered revenues include fees, fines and expenses that have been earmarked for a specific purpose by the government.

Appropriations in the accrual budgeting framework

Under the Australian Government's accrual budgeting framework, separate annual appropriations are provided for:

- departmental appropriations representing the Australian Government's purchase of outputs from agencies
- departmental capital appropriations for investments by the Australian Government for either additional equity or loans in agencies
- administered expense appropriations for the estimated administered expenses relating to an existing outcome or a new outcome, and
- administered capital appropriations for increases in administered equity through funding non-expense administered payments.

Departmental

Revenue from government

Amounts appropriated are recognised as revenue, except for certain amounts that relate to activities that are reciprocal in nature, in which case revenue is recognised only when it has been earned. Appropriations receivable are recognised at their nominal amounts.

Other revenue

Revenue from rendering of specific services is recognised by reference to the stage of completion of contracts or other agreements.

Employee expenses

Employee expenses consist of salaries, leave entitlements, redundancy expenses, superannuation and non-salary benefits.

Supplier expenses

Supplier expenses consist of administrative costs, consultants' fees, travel expenses and property operating expenses.

Leases

A distinction is made between finance leases, which effectively transfer from the lessor to the lessee substantially all the risks and benefits incidental to ownership of leased non-current assets, and operating leases under which the lessor effectively retains substantially all such risks and benefits.

Where a non-current asset is acquired by means of a finance lease, the asset is capitalised at the lower of fair value or the present value of minimum lease payments at the inception of the lease and a liability recognised for the same amount. Leased assets are amortised over the period of the lease. Lease payments are allocated between the principal component and the interest expense.

Operating lease payments are charged to the income statement on a basis that is representative of the pattern of benefits derived from the lease assets.

Depreciation and amortisation

Computer equipment is depreciated using the declining-balance method while, for all other plant and equipment, the straight-line method of depreciation is applied. Leasehold improvements are amortised on a straight-line basis over the lesser of the estimated life of the improvements or the unexpired period of the lease.

Depreciation/amortisation rates (useful lives) are reviewed at each balance date and necessary adjustments are recognised.

Cash

Cash includes notes and coins held and any deposits held at call with a bank or other financial institution.

Asset valuation

The Department has adopted fair value as a basis for valuing its leasehold improvements and plant and equipment. Valuation is conducted with sufficient frequency to ensure that the carrying amounts of assets do not differ materially from the assets fair values as at the reporting date.

Asset recognition threshold

Purchases of property, plant and equipment are recognised initially at cost in the balance sheet, except for purchases costing less than \$2,000, which are expensed in the year of acquisition.

Receivables

A provision is raised for any doubtful debts based on a review of the collectability of all outstanding accounts as at year-end.

Bad debts are written off during the year in which they are identified.

Provisions and payables

Provisions and payables represent liabilities for miscellaneous accruals and employee benefits, including accrued salary and leave entitlements, provisions for making-good leased premises and lease incentives. No provision for sick leave is required as all sick leave is non-vesting.

Administered

Revenue

All administered revenues are revenues relating to the core operating activities performed by the Department on behalf of the Australian Government. Levies, fees and fines revenue is recognised when it is probable that the economic benefit comprising the consideration will flow to the entity.

Revenue from the rendering of service is recognised on delivery of that service to customers. Interest revenue is recognised on a time proportionate basis that takes into account the effective yield on the relevant asset. Dividend revenue is recognised when the right to receive a dividend has been established.

Assets

Administered financial assets are made up of receivables and investments. The administered investments are recorded at fair value. Administered non-financial assets comprise land and buildings; infrastructure, plant and equipment; intangibles; heritage and cultural assets; inventories; and prepayments. The accounting policies in relation to non-financial assets are the same as for departmental non-financial assets.

Liabilities

Administered liabilities are made up of employee provisions, creditors for suppliers, grants and subsidy arrangements. The personal benefits payable is the actuarial valuation of the judges' pensions liability.

